

Office of the
Legislative Fiscal Analyst

FY 2002 Budget Recommendations

Joint Appropriations Subcommittee for
Public Education

Utah State Office of Education
Public Education Contracts

Contents:

- 1.0 Summary
- 2.0 Issues
- 3.0 Programs
- 4.0 Additional Information

1.0 Public Education Contracts**Summary**

The Utah State Board of Education contracts with various school districts to provide educational services at the Developmental Center (Training School in American Fork), the Youth Center (State Hospital in Provo), and the State Prison (this includes the prisons in Draper, Gunnison, and Cedar City).

	Analyst FY 2002 Base	Analyst FY 2002 Changes	Analyst FY 2002 Total
Financing			
Uniform School Fund	3,777,200		3,777,200
Total	<u>\$3,777,200</u>	<u>\$0</u>	<u>\$3,777,200</u>
Programs			
Youth Center	1,115,600		1,115,600
Corrections Institutions	2,661,600		2,661,600
State Developmental Center			
Total	<u>\$3,777,200</u>	<u>\$0</u>	<u>\$3,777,200</u>

2.0 Issues: Public Education Contracts

2.1 Developmental Center

The Developmental Center has been an intermediate care facility for the treatment of the mentally retarded. In 1985 the Utah State Board of Education was given the responsibility of furnishing an education for all school age children staying at the center. To furnish these children an education, the State Board contracted with the Alpine School District to provide educational services. By the end of the 2000-2001 school year the remaining students will be moved into the Alpine School District Special Education program and the state contract will be completed. The Analyst recommends that one-time supplemental funding of \$55,100 be appropriated to complete the contract. The following table provides a breakdown of these costs.

Certificated Teacher	\$12,835
Para-educator	19,859
Benefits	11,627
Contracted Services	2,772
Mileage	1,000
Materials & Supplies	1,000
Indirect	6,024
TOTAL	<u>\$55,117</u>

2.2 Corrections Education

Utah Code Annotated 53A-1-403.5 mandates the establishment of multi-faceted and collaborative recidivism reduction services for offenders. The State Office of Education has requested a building block of \$500,000 to ensure a secure resource base for each of 23 school districts with active jail programs. In addition to current state and federal resources, this infusion of funding will allow districts to offer viable programs to offenders. Funding would be awarded competitively through demonstration grants, the amount of which would depend upon the projected number of offenders to be served and upon the level of services offered. It is anticipated that in excess of 5,000 offenders will reside in county jails during FY 2002. If funding becomes available, the Analyst recommends \$500,000 in ongoing Uniform School Funds be appropriated to meet this growth.

2.3 Post-Release Analysis

The State Office of Education has contracted with Datametrics Inc. to conduct a study examining employment patterns of offenders after release. This study is being conducted in association with the Utah Department of Workforce Services. Released individuals' employment patterns for the last three years are being analyzed. The employment data will be compared to the educational courses pursued by offenders while incarcerated. This analysis will identify whether training provided is matching employment obtained. Results from this study will be completed and available to the Legislature during the 2001 Interim.

3.0 Programs: Public Education Contracts

3.1 Developmental Center

Recommendation The Analyst is not recommending continued funding for this program.

The Developmental Center has been an intermediate care facility for the treatment of the mentally retarded. In 1985 the Utah State Board of Education was given the responsibility of furnishing an education for all school age children staying at the center. To furnish these children an education, the State Board contracted with the Alpine School District to provide educational services. By the end of the 2000-2001 school year the remaining students will be moved into the Alpine School District Special Education program and the state contract will be completed.

	2000	2001	2002	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Uniform School Fund	1,022,800	501,500		(501,500)
Total	<u>\$1,022,800</u>	<u>\$501,500</u>	<u>\$0</u>	<u>(\$501,500)</u>
Expenditures				
Other Charges/Pass Thru	1,022,800	501,500		(501,500)
Total	<u>\$1,022,800</u>	<u>\$501,500</u>	<u>\$0</u>	<u>(\$501,500)</u>

**Supplemental
Recommendation**

The Analyst recommends one-time supplemental funding of \$55,100 for FY 2001 to complete the contract.

3.2 Youth Center

Recommendation

The Analyst recommends the base budget funding of \$1,115,600 plus a compensation package increase when it is established.

The State Hospital provides specialized mental health services that are difficult to obtain in many communities. Beginning in FY 1986, the Legislature assigned the Utah State Board of Education the responsibility of providing an educational program to all school age children staying at the State Hospital Youth Center. The education services provided are very specialized. It is a self-contained school with a principal, counselors, psychologists, and other specialized instructors. The children have needs requiring frequent intervention. In addition, the school has complete responsibility for the children during the school day. The enrollment at the Youth Center is limited to 100 students as there are only 100 beds for youth and children. The State Board of Education contracts with the Provo School District to provide the educational services.

	2000	2001	2002	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Uniform School Fund	1,072,800	1,115,600	1,115,600	
Total	<u>\$1,072,800</u>	<u>\$1,115,600</u>	<u>\$1,115,600</u>	<u>\$0</u>
Expenditures				
Other Charges/Pass Thru	1,072,800	1,115,600	1,115,600	
Total	<u>\$1,072,800</u>	<u>\$1,115,600</u>	<u>\$1,115,600</u>	<u>\$0</u>

3.3 Corrections Education Contracts

Recommendation The Analyst recommends the base budget funding of \$2,661,600 and a compensation package increase when it is established. Should additional fund become available, the Analyst recommends that \$500,000 in ongoing funding be appropriated for education programs.

Project Horizon or the Recidivism Reduction Program is a nine component program designed to enhance the education and job skills of inmates so they will be more likely be a positive addition to society when they are released from prison and less likely to return to prison. The nine components of the program include: 1) Inmate Assessment; 2) Cognitive Problem Solving Skills; 3) Basic Literacy Skills; 4) Career Skills; 5) Job Placement; 6) Post Release Support; 7) Research and Evaluation; 8) Family Involvement; and 9) Multi-agency Collaboration. Project Horizon uses approximately 40 percent of the funding given to the Correctional Educational Contract while the other 60 percent is used to furnish educational services.

	2000	2001	2002	Est/Analyst
Financing	Actual	Estimated	Analyst	Difference
Uniform School Fund	2,559,200	2,661,600	2,661,600	
Beginning Nonlapsing		4,300		(4,300)
Closing Nonlapsing	(4,300)			
Total	<u>\$2,554,900</u>	<u>\$2,665,900</u>	<u>\$2,661,600</u>	<u>(\$4,300)</u>
Expenditures				
Current Expense	12,700	12,700	12,700	
Other Charges/Pass Thru	2,542,200	2,653,200	2,648,900	(4,300)
Total	<u>\$2,554,900</u>	<u>\$2,665,900</u>	<u>\$2,661,600</u>	<u>(\$4,300)</u>

Statutory Provisions

The current statutes governing corrections education are as follows:

53A-1-403.5. Education of persons in custody of Department of Corrections --Contracting for services -- Recidivism reduction plan -- Collaboration among state agencies -- Annual report.

(1) The State Board of Education and the State Board of Regents, subject to legislative appropriation, are responsible for the education of persons in the custody of the Department of Corrections.

(2) In order to fulfill this responsibility, the boards shall, where feasible, contract with appropriate private or public agencies to provide educational and related administrative services.

(3) (a) As its corrections education program, the boards shall develop and implement a recidivism reduction plan, including the following components:

- (i) inmate assessment;
- (ii) cognitive problem-solving skills;
- (iii) basic literacy skills;
- (iv) career skills;
- (v) job placement;
- (vi) post release tracking and support;
- (vii) research and evaluation;
- (viii) family involvement and support; and
- (ix) multi-agency collaboration.

(b) The plan shall be developed and implemented through the State Office of Education and the Board of Regents office in collaboration with the following entities:

- (i) local boards of education;
- (ii) Department of Corrections;
- (iii) Department of Workforce Services;
- (iv) Department of Human Services;
- (v) Board of Pardons and Parole;
- (vi) State Office of Rehabilitation; and
- (vii) the governor's office.

(c) The Legislature may provide appropriations for implementation of the plan through a line item appropriation to any one or a combination of the entities listed in Subsection (3)(b).

(4) The boards shall make annual reports to the Legislature through the Education Interim Committee on the effectiveness of the recidivism reduction plan.

4.0 Additional Information: Public Education Contracts

4.1 Funding History

	1998	1999	2000	2001	2002
Financing	Actual	Actual	Actual	Estimated	Analyst
Uniform School Fund	4,141,000	4,435,900	4,654,800	4,278,700	3,777,200
Beginning Nonlapsing				4,300	
Closing Nonlapsing			(4,300)		
Total	\$4,141,000	\$4,435,900	\$4,650,500	\$4,283,000	\$3,777,200
Programs					
State Developmental Center	964,200	997,900	1,022,800	501,500	
Youth Center	1,011,200	1,046,600	1,072,800	1,115,600	1,115,600
Corrections Institutions	2,165,600	2,391,400	2,554,900	2,665,900	2,661,600
Total	\$4,141,000	\$4,435,900	\$4,650,500	\$4,283,000	\$3,777,200
Expenditures					
Current Expense	17,000	17,000	12,700	12,700	12,700
Other Charges/Pass Thru	4,124,000	4,418,900	4,637,800	4,270,300	3,764,500
Total	\$4,141,000	\$4,435,900	\$4,650,500	\$4,283,000	\$3,777,200